ssued under P.A. 2 of 1968, as amended. Filing is mandatory.  Local Government Type:		Local Government Nam	ie:		Count	V	
☐ City ☐ Township ☐ Village ☐	Other 9	City of Coldwater, Mich	<u>gan</u>		Brancl	•	
Audit Date June 30, 2005	Opinion Date September 2			ate Accountant Rovember 8, 2005	eport Submi	tted To State:	
We have audited the financial statements with the Statements of the Governmenta Counties and Local Units of Government	al Accounting	Standards Board (GA	SB) and the <i>Ui</i>	niform Reporting			
We affirm that: . We have complied with the <i>Bulletin the Bulletin the</i>			nment in Michi	igan as revised.			
We further affirm the following. "Yes" resand recommendations.	sponses have	been disclosed in the f	inancial statem	ents, including the	e notes, or in	the report of co	mmen
yes no 2. There are accum yes no 3. There are instance yes no 4. The local unit has order issued und yes no 5. The local unit hole [MCL 129.91] or yes no 6. The local unit has yes no 7. The local unit has (normal costs) in normal cost requ yes no 8. The local unit use	ent units/funds ulated deficits ces of non-co s violated the o er the Emerg ds deposits/ir P.A. 55 of 19 s been deling s violated the o the current y irement, no c es credit card	w: s/agencies of the local sin one or more of this umpliance with the Unifoconditions of either an orency Municipal Loan Anvestments which do not 82, as amended [MCL quent in distributing tax Constitutional requirem year. If the plan is more ontributions are due (pos and has not adopted at an investment policy at the single property of the si	nit's unreserve orm Accounting rder issued und ct. ot comply with s 38.1132]) revenues that vent (Article 9, S e than 100% fu aid during the y an applicable p	d fund balances/r and Budgeting A ler the Municipal F statutory requirem were collected for ection 24) to fund unded and the ov rear). olicy as required	etained earn ct (P.A. 2 of Finance Act of ents. (P.A. 2 another taxil current year of erfunding created by P.A. 266 copy P.A. 26	ings (P.A. 275 of 1968, as amen r its requiremen 0 of 1943, as an ang unit. Pearned pension edits are more to 1995 (MCL 12	nded). nts, or a amenda a benefi than th
We have enclosed the following:				Enclosed	To Be Forward		
The letter of comments and recommend	lations.			$\boxtimes$			
Reports on individual federal assistance	programs (p	rogram audits).				$\boxtimes$	3
Single Audit Reports (ASLGU).						$\boxtimes$	3
Certified Public Accountant (Firm Name	): Pla	ınte & Moran	, PLLC				
Street Address 750 Trade Centre Way, Suite 300			City Portage		State MI	ZIP 49002	
Accountant Signature							
<b>3</b>							

Financial Report
with Supplemental Information
June 30, 2005

	Contents
Report Letter	1-2
Management's Discussion and Analysis	3-12
Basic Financial Statements	
Government-wide Financial Statements: Statement of Net Assets Statement of Activities	13 14-15
Fund Financial Statements: Governmental Funds: Balance Sheet Statement of Revenue, Expenditures, and Changes in Fund Balances Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	16 17
Proprietary Funds: Statement of Net Assets Statement of Revenue, Expenses, and Changes in Net Assets Statement of Cash Flows	19 20 21-22
Fiduciary Funds - Balance Sheet	23
Component Units: Statement of Net Assets (Deficit) Statement of Activities  Notes to Financial Statements	24 25-26 27-46
Required Supplemental Information	47
Budgetary Comparison Schedule: General Fund Revolving Development Fund Note to Required Supplemental Information	48 49 50
Retirement System Analysis of Funding Progress	51-52

## Contents (Continued)

Other Supplemental Information	53
Nonmajor Governmental Funds:	
Combining Balance Sheet	54
Combining Statement of Revenue, Expenditures, and Changes in Fund	
Balances	55-56
Fiduciary Funds - Combining Balance Sheet	57





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#### Independent Auditor's Report

To the City Council City of Coldwater, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Coldwater, Michigan as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Coldwater, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Coldwater, Michigan as of June 30, 2005 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis, budgetary comparison schedules, and pension system schedule of funding progress (identified in the table of contents) are not a required part of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.



To the City Council
City of Coldwater, Michigan

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Coldwater, Michigan's basic financial statements. The accompanying other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The City adopted Governmental Accounting Standards Board Statement Number 40 during the current year. As a result, these financial statements present new financial information within the financial statement footnotes related to deposits and investments.

Plante & Moran, PLLC

September 23, 2005

#### **Management's Discussion and Analysis**

Our discussion and analysis of the City of Coldwater's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2005. Please read it in conjunction with the City's financial statements.

#### Financial Highlights

As discussed in further detail in this discussion and analysis, the following represents the most significant financial highlights for the year ended June 30, 2005:

- The City's governmental activities' total net assets increased by \$199,829. This increase was
  primarily due to increased revenue from utility operations in the form of payments in lieu of
  taxes, property tax collections, and decreased expenditures in the form of staff reductions,
  deferment of expenditures, and conservative fiscal spending.
- Net assets for business-type activities increased by approximately \$2.1 million, of which \$1.9 million was primarily due to the Electric Fund. Electric Fund operation increases accounted for approximately \$900,000 as part of a planned phased-in approach of electrical rates intended to build reserves, as well as for planned future capital projects. Another \$1 million was due to the operating results of the Michigan South Central Power Agency, of which the City owns approximately 40 percent, and records its investment on the equity method.
- Planned rate increases have been implemented for Water, Wastewater, and Telecommunications Funds to cover cost of service as well as plan for future capital improvements.
- Government activities general revenues increased by 4.1 percent over the prior year, while primary governmental activity expenditures increased 1.2 percent.
- State revenue sharing has been cut by the State of Michigan for the third year in a row. The City is now receiving revenue sharing equal to that received in fiscal year 1997.

#### **Using this Annual Report**

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services.

The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### **Management's Discussion and Analysis (Continued)**

#### The City as a Whole

The following table shows, in condensed format, the net assets as of the current date and compared to the prior year under the modified accrual basis:

		Governme	ental	Funds	Enterprise Funds					Total			
	2005			2004		2005		2004		2005		2004	
Assets	\$	9,503,053	\$	9,462,975	\$	69,133,041	\$	64,319,335	\$	78,636,094	\$	73,782,310	
Liabilities		3,405,158	_	3,887,281		30,614,379	_	27,911,608	_	34,019,537	_	31,798,889	
Fund Equity													
Investment in capital - Net													
of related debt		-		-		19,593,737		20,173,640		19,593,737		20,173,640	
Retained earnings:													
Restricted		-		-		4,956,534		3,556,371		4,956,534		3,556,371	
Unreserved		-		-		13,968,391		12,677,716		13,968,391		12,677,716	
Fund balances:													
Reserved		336,987		924,787		-		-		336,987		924,787	
Unreserved - Designated		1,081,216		-		-		-		1,081,216		-	
Unreserved - Undesignated		4,679,692	_	4,650,907	_		_		_	4,679,692	_	4,650,907	
Total fund equity	\$	6,097,895	\$	5,575,694	\$	38,518,662	\$	36,407,727	\$	44,616,557	<u>\$</u>	41,983,421	

The following table shows, in condensed format, the net assets as of the current date as required by GASB 34 stated under the full accrual basis compared to prior year:

	Governmen	ital Activities	Business-ty	pe Activities	Total			
	2005	2004	2005	2004	2005	2004		
Assets								
Current and other assets	\$ 9,503,053	\$ 9,462,971	\$ 23,651,105	\$ 20,305,033	\$ 33,154,158	\$ 29,768,004		
Capital assets	17,780,427	18,087,454	43,449,812	44,014,302	61,230,239	62,101,756		
Total assets	27,283,480	27,550,425	67,100,917	64,319,335	94,384,397	91,869,760		
Liabilities								
Long-term debt outstanding	3,788,553	4,323,365	23,938,210	23,840,622	27,726,763	28,163,987		
Other liabilities	953,916	885,878	4,644,045	4,070,986	5,597,961	4,956,864		
Total liabilities	4,742,469	5,209,243	28,582,255	27,911,608	33,324,724	33,120,851		
Net Asssets								
Invested in capital assets -								
Net of related debt	13,914,592	13,764,089	19,593,737	20,173,640	33,508,329	33,937,729		
Restricted	1,460,421	924,787	4,956,534	3,556,371	6,416,955	4,481,158		
Unrestricted	7,165,998	7,652,306	13,968,391	12,677,716	21,134,389	20,330,022		
Total net assets	\$ 22,541,011	\$ 22,341,182	\$ 38,518,662	\$ 36,407,727	\$ 61,059,673	\$ 58,748,909		

#### **Management's Discussion and Analysis (Continued)**

The following table shows the changes of the net assets during the current year and as compared to the prior year, under the modified accrual basis:

	Governme	ental Funds	Enterpr	ise Funds	To	otal
	2005	2004	2005	2004	2005	2004
Revenue						
Property taxes and						
special assessments	\$ 3,946,206	\$ 3,744,158	\$ -	\$ -	\$ 3,946,206	\$ 3,744,158
Licenses and permits	134,741	154,183	-	-	134,741	154,183
Federal grants	52,162	25,014	-	-	52,162	25,014
State-shared revenues	1,854,197	1,928,518	-	-	1,854,197	1,928,518
State grants	111,179	72,276	-	-	111,179	72,276
Charges for services	630,618	709,779	29,746,039	29,227,459	30,376,657	29,937,238
Interest income	360,950	379,086	1,279,053	136,967	1,640,003	516,053
Other	183,591	290,673	-	248,941	183,591	539,614
Rents and royalties	1,945,669	1,752,913	-	-	1,945,669	1,752,913
Sale of fixed assets and land	=	-	302,422	-	302,422	-
Contribution from private sources	5,530	4,604	·		5,530	4,604
Total revenue	9,224,843	9,061,204	31,327,514	29,613,367	40,552,357	38,674,571
Program Expenses						
General government	1,127,428	1,218,264	-	-	1,127,428	1,218,264
Public safety	3,076,048	2,942,293	-	-	3,076,048	2,942,293
Public works	2,053,726	1,952,045	-	-	2,053,726	1,952,045
Recreation and culture	794,701	978,891	-	-	794,701	978,891
Planning	149,848	120,232	-	-	149,848	120,232
Economic development	328,221	156,239	-	-	328,221	156,239
Other	513,189	370,823	-	-	513,189	370,823
Capital outlay	-	18,663	-	-	_	18,663
Debt service	800,448	822,838	-	-	800,448	822,838
Purchased power	-	-	16,769,357	16,143,003	16,769,357	16,143,003
Power plant	-	-	424,864	490,988	424,864	490,988
Distribution	=	_	2,729,903	2,944,801	2,729,903	2,944,801
Substation	=	_	188,900	109,920	188,900	109,920
Sanitation	=	_	329,960	311,215	329,960	311,215
Metering/lighting	=	_	305,874	328,562	305,874	328,562
Wells	=	_	92,472	80,648	92,472	80,648
Treatment	=	_	957,779	967,394	957,779	967,394
Collection systems	-	_	131,552	150,899	131,552	150,899
Customer service	-	_	150,736	111,049	150,736	111,049
Billing, accounting, collections			,	,	,	,
and administration, and general	_	_	1,735,556	1,719,369	1,735,556	1,719,369
Payments in lieu of taxes	_	_	1,685,940	1,535,640	1,685,940	1,535,640
Depreciation and amortization	_	_	2,431,902	2,323,316	2,431,902	2,323,316
Interest expense			1,287,261	1,218,840	1,287,261	1,218,840
Total expenses	8,843,609	8,580,288	29,222,056	28,435,644	38,065,665	37,015,932
Excess of Revenue Over						
Expenditures	\$ 381,234	\$ 480,916	\$ 2,105,458	\$ 1,177,723	\$ 2,486,692	\$ 1,658,639

#### **Management's Discussion and Analysis (Continued)**

The following table shows, in condensed format, the changes of net assets as of the current date as required by GASB 34 stated under the full accrual basis:

	Governmen	tal A	ctivities	Business-type Activities				
	2005		2004		2005	2004		
Revenues			_					
Program revenues:								
Charges for services	\$ 701,458	\$	866,180	\$	29,743,836	\$ 29,227,459		
Operating grants and contributions	1,051,735		1,063,620		-	-		
Capital grants and contributions	166,310		59,303		-	-		
General revenues:								
Property taxes	3,526,528		3,367,196		-	-		
State-shared revenues	991,318		1,034,308		-	-		
Unrestricted investment earnings	360,951		379,086		1,272,387	123,335		
Miscellaneous	41,572		117,270		311,287	178,529		
Payments in lieu	 1,705,007		1,550,005					
Total revenues	8,544,879		8,436,968		31,327,510	29,529,323		
Expenses								
General government	1,843,897		1,756,079		-	-		
Public safety	3,108,208		2,974,467		-	-		
Public works	2,016,692		2,141,846		-	-		
Community/Economic development	326,992		328,683		-	-		
Recreation and culture	835,865		806,618		-	-		
Interest on long-term debt	207,919		235,026		-	-		
Transfers	5,477		-		(5,477)			
Electric	-		-		22,053,608	21,319,056		
Telecommunications	-		-		3,056,344	3,046,415		
Water	-		-		1,769,837	1,777,171		
Rubbish	-		-		344,597	323,721		
Waste water	 		-		1,997,666	1,883,111		
Total expenses	 8,345,050		8,242,719		29,216,575	28,349,474		
Increase in Net Assets	\$ 199,829	\$	194,249	\$	2,110,935	\$ 1,179,849		

Overall the City remains in a very stable financial condition. The City's combined fund equity increased approximately 5.8 percent under the modified accrual basis, from \$41,983,421 to \$44,616,557. Governmental funds increased 9.4 percent and Enterprise Funds 5.8 percent. The total net assets for governmental activities on the full accrual basis shows an increase of 0.8 percent.

In terms of governmental funds, the City has continued its long-standing conservative fiscal policies. The City continues to have minimal long-term debt and has paid for obligations on a pay-as-you-go basis. Budgets continue to be adopted that maintain current fund balance and ensure costs are not passed on to future generations.

#### **Management's Discussion and Analysis (Continued)**

Revenues for the governmental activities and governmental funds have increased approximately 2 percent, even with the third year in a row of cuts to state-shared revenue. City revenues are derived from three main sources: property taxes, state shared-revenue, and payments in lieu of taxes from City-owned utilities. Increases in taxes and utility payments to the General Fund were able to offset cuts in state revenue sharing.

Property tax revenue increased 4.5 percent for the year. For the 2005 fiscal year, the City was able to avoid any millage rollback due to State Headlee limitations. A number of Michigan cities are experiencing millage rollbacks, which is having an effect on property tax revenue. The City's maximum millage levy for 2005 was 11.7079 mills, of which the City Charter authorizes 12.5000 mills. Fiscal year 2006 will see a millage reduction down to 11.5978 mills. Taxable value for the City of Coldwater increased 1 percent for the 2005 and 2006 fiscal years, which is reflective of the current economy of the State of Michigan.

Payments in lieu of taxes are set by the City Charter at 6.5 percent of gross revenue of the utility operations. For the 2005 fiscal year, revenues received by the General Fund increased by \$155,000, which is a 10 percent increase over the prior year. The added revenue is the result of rate increases to cover cost of service, build reserve funds, and to fund capital improvements.

State-shared revenue received from the State of Michigan was cut by \$42,990. State-shared revenue is based on sales tax payments received by the State. Michigan continues to hemorrhage jobs in an economy that continues to rely on manufacturing jobs that are rapidly moving to countries with a lower wage base and fringe benefit cost structure. Michigan's manufacturing-laden economy continues to lag behind the national economy with the highest unemployment rates.

Total government fund expenditures were primarily held in check, increasing at a rate of 3.1 percent under modified accrual and 1.2 percent under the full accrual basis. As stated previously, the City Council has adopted conservative fiscal policies that have kept expenditures down while continuing to provide quality services to City residents.

Public safety, public works, and recreation account for over 67 percent of the City's expenditures. The City Council has maintained a consistent policy of applying financial resources to programs that benefit the residents in a traditional manner - police, fire, and recreation opportunity. This has been accomplished by keeping costs down by eliminating positions through attrition, delaying nonessential expenditures, and conservative budgeting.

Final operating results for the government funds, under the modified accrual basis, shows a surplus of \$381,234. This surplus was due to several capital projects being delayed until the 2006 fiscal year. Road improvement and sidewalk projects initially to be completed in the 2005 fiscal year were delayed, causing the surplus. Subsequent to the end of the fiscal year, the City did complete several significant road projects costing in excess of \$500,000.

#### **Management's Discussion and Analysis (Continued)**

The City's utility funds all continued to experience growth, with the Electric Fund leading the way. Revenue increased 5.5 percent for fiscal year 2005 while expenditures were held to an increase of 2.8 percent. Rate increases were implemented to cover cost of service, build bond reserves, and plan for future capital improvements. Several positions were eliminated through retirement to contain costs.

During the year, \$3.7 million in revenue bonds were sold to finance expansion of the wastewater treatment facilities as well as to upgrade various components of the electrical system and construct a new electrical service building.

Overall, the utility operations continue to operate efficiently and effectively. Continued emphasis on customer service and community remain a vital key to the financial success of the utility operations.

#### **Governmental Activities**

The City's General Fund saw revenues increase by 3.1 percent, primarily from property taxes and payments in lieu of taxes from the utility. Expenditures saw a small increase of 0.6 percent due to cost-cutting measures such as reducing employment through attrition and delaying expenditures. Even with keeping expenditures at a minimum, the City had a deficit of revenue over expenditures of \$17,846. However, borrowing and transfers from the Retirement Fund eliminated the deficit, leaving a final surplus of \$352,715.

The majority of the surplus was originally planned to be spent on demolishing a condemned industrial building. The costs associated with the demolition and purchase of the property was originally to be funded with the General Fund expenditures. However, approval was received from the State of Michigan late in the fiscal year, allowing the demolition to be paid out of the Revolving Loan Fund as a grant. Another \$93,237 of the surplus was the result of sidewalk construction, website development, and equipment purchases carried forward to the 2006 fiscal year. These items are shown as designated fund balance on the balance sheet.

Final General Fund balance at June 30, 2005 ended up at \$2,073,086. This represents approximately 29 percent of General Fund revenues. Plans have been made to reduce the fund balance back to 20 percent to 25 percent of the revenues in the 2006 fiscal year by starting capital improvement projects that have been deferred.

In the City's other major funds, the Revolving Development Fund and the Capital Improvement Fund, there were no significant changes, other than the demolition previously discussed. Both funds reflect minimal activity that reflects the current economy of Michigan.

Other governmental funds to note are the Major and Local Street Funds. Both of these funds ended the 2005 fiscal year with increased fund balances. In both cases, in fiscal year 2006, the City will spend down these funds with road construction in excess of \$500,000.

#### **Management's Discussion and Analysis (Continued)**

#### **Business-type Activities**

The City's business-type activities consist of the electric, water, wastewater, telecommunications, and sanitation services. The utilities increased total net assets by approximately \$2.1 million. Consistent with prior years, the bulk of this increase was due to the Electric Fund. A concerted effort is being made to increase reserve balances to prepare for future capital expenditures. A capital improvement plan has been developed that will utilize these additional resources to minimize the cost of borrowing in the future. Operating revenues increased by 1.7 percent.

Rate increases have been implemented in both the Water and Wastewater Funds, which has led to increased revenues of 3.2 percent, with operating expenses increasing at only 1.5 percent. The rate increases will provide for future capital needs of the system and improve the financial reserves. Revenue bonds were sold for the Wastewater Fund to make improvements the State of Michigan mandated at the wastewater treatment plant.

The significant growth in the Telecommunications Fund has diminished. Market penetration has been realized in our service area and no new telecommunications services were launched. Revenues and expenditures both increased by 0.7 percent. However, in order to cover debt service and plan for future capital improvements, rate increases were implemented during the 2006 fiscal year.

#### **Component Units**

The City includes two other entities in its report - the Coldwater Downtown Development Authority and Coldwater Local Finance Development Authority. Although legally separate, these "component units" are financially accountable to the City.

#### **The City's Funds**

Our analysis of the City's major funds begins on page 16, following the government-wide financial statements. The fund financial statements provide detail information about the most significant funds, not the City as a whole. Major funds for the fiscal year ended June 30, 2005 include the General Fund, Revolving Development Fund, Capital Improvement Fund, and the Coldwater Municipal Building Authority Fund.

The General Fund pays for most of the City's governmental services. The primary services provided include police and fire services, street repair and maintenance, parks and recreation, and administrative services related to general operations that support the primary services.

The Revolving Development Fund was established with federal community block grants and serves to foster economic development in the City. The majority of the assets are loans to new and existing businesses. As revenue is not realized until payment is received, an offsetting deferred revenue liability is recorded.

#### **Management's Discussion and Analysis (Continued)**

The Capital Improvement Fund accounts for various capital projects as they are constructed. The fund also provides for payment of the liabilities through special assessments or bonded special assessments.

#### **General Fund Budgetary Highlights**

As shown in the required supplemental information, the City's amended budget shows a deficit of \$280,992. Actual operating results ended up as a surplus of \$352,715, a difference of \$633,707. The significant budget-to-actual differences are as follows:

- Approval of the purchase and demolition of a commercial building in the amount of \$161,000 was originally planned to be funded with the General Fund. However, after the final budget amendments, the City received approval from the State of Michigan to pay for these expenses with grant money from the Revolving Development Fund.
- Funding for the school resource officer in the amount of \$18,000 was delayed to the 2006 fiscal year to accommodate the school's budgetary concerns.
- Health care premium costs were budgeted at a historical 15 percent increase; however, final increases were 9.5 percent.
- Several capital improvements for recreation and cultural departments were put on hold including swimming pool improvements, boat launch construction, linear trail improvements, and forestry equipment.
- Under planning, downtown apartment grants continue to be delayed as landlords get their plans in place.
- Operating transfers to the parking authority in the amount of \$22,600 were budgeted to cover the deficit in the Parking Authority Fund, but was not needed as parking lot projects were delayed. The Local Street Fund transfer of \$30,000 was not needed as construction projects were changed to road maintenance and the requirement for a local match was not required. Also, \$30,000 was budgeted to be transferred to the Capital Projects Fund to pay for the City's share of sidewalks; however, it was decided to pay the entire sidewalk construction costs out of the General Fund.

#### **Capital Asset and Debt Administration**

During the 2005 fiscal year, capital improvements were kept to a minimum. The most significant purchase was the purchase of a street sweeper for \$155,000. The purchase was funded with an installment purchase agreement with a local financial institution. Other significant necessary purchases included the scheduled police car rotation, dump truck, and fire equipment funded with federal grant revenues.

#### **Management's Discussion and Analysis (Continued)**

Total acquisition of land and demolition of the commercial building was \$200,398 in fiscal year 2005. These costs were paid out of the Revolving Development Fund. Another \$100,070 was capitalized from the street funds and sidewalks constructed and maintained during the year. All of these capital additions were financed with reserve funds. No additional bonded indebtedness was incurred.

For business-type activities, there were several capital items purchased for the various utility funds. In the Electric Fund, \$601,000 was spent on the construction of a new service building and \$268,000 was spent on the demolition of the old steam plant. These two projects, as well as several other less significant projects including voltage upgrades, diesel generator automation, and other miscellaneous capital improvements, were paid through a revenue bond in the amount of \$2.3 million.

The Wastewater Fund also used a revenue bond in the amount of \$1.4 million to pay for the construction of wastewater treatment plant improvements and a backup generator. Improvements to the wastewater treatment plant will extend over the next two fiscal years as improvements are being made to comply with regulations promulgated by the Michigan Department of Environmental Quality.

In the 2005 fiscal year, the Water Fund implemented a program to convert all flat rate water customers to metered service. This led to the purchase of water meters in the amount of approximately \$180,000, to be installed by the end of fiscal year 2006.

Major Telecommunications Fund purchases were for wireless Internet equipment and digital television system improvements. No additional funds were borrowed to fund these system improvements.

The City is planning on issuing additional wastewater bonds in the amount of \$1.5 million to fund additional capital improvements to the wastewater treatment facility in December 2005.

#### **Economic Factors and Next Year's Budgets and Rates**

The adopted budget for the fiscal year ending June 30, 2006 continues to reflect the current Michigan economy. City Council continues to maintain its policy of fiscal conservatism while providing the citizens of Coldwater quality services.

A small surplus has been budgeted for the June 30, 2006 fiscal year. However, various capital projects that were delayed from the 2005 fiscal year will be completed in the 2006 fiscal year. These capital improvements will require budget amendments that will result in a deficit budget being presented to reduce the build-up of the 2005 fund balance as previously discussed.

The economy of the State of Michigan continues to lag behind the national economy. This puts greater pressures on the State legislature to balance the budget with less revenue. One item that is always subject to reduction is the statutory portion of the City's state-shared revenue. While currently the State Legislature has indicated there will be no further cuts to state-shared revenue, there is no guarantee.

#### **Management's Discussion and Analysis (Continued)**

The City also was subject to a Headlee rollback for the 2006 fiscal year. This year's maximum rate is 11.5970, which is down from 11.7079 in 2005. Approximately \$32,000 in tax revenue will be lost due to the rollback.

Labor negotiations are ongoing with police and fire unions. These union contracts expired on June 20, 2005. The City is hopeful a settlement will be reached with the unions soon. Subsequent to the end of the year, the City did sign a contract with all nonunion employees that covers a three-year period.

A lawsuit with a natural gas supplier over personal property taxes appears to be settled. The settlement will require property taxes received in prior years in the amount of approximately \$46,000 to be repaid to the company.

Overall, the City continues to maintain a strong financial position. The fiscal conservatism of the City Council has positioned the City to be able to mitigate any short-term financial crisis due to natural disaster or additional State budget cuts.

#### **Contacting the City's Management**

This financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the Clerk's office.

#### Statement of Net Assets June 30, 2005

		F	rim	ary Governmer	nt		_		
	C	Governmental	В	usiness-type			=		
		Activities		Activities		Total	Component Units		
Assets									
Cash and investments (Note 2)	\$	5,358,389	\$	3,178,506	\$	8,536,895	\$	772,588	
Receivables:		-		-		-		-	
Special assessments		1,177,564		_		1,177,564		_	
Customers		98,506		3,776,959		3,875,465		_	
Loans and other		1,033,068		_		1,033,068		49,821	
Due from others		209,505		_		209,505		_	
Prepaid costs and other assets		21,500		141,587		163,087		_	
Inventories		-		98,982		98,982		_	
Unamortized bond costs		-		1,119,238		1,119,238		_	
Investment in South Central Power									
Agency (Note 11)		_		8,809,652		8,809,652		_	
Internal balances		817,510		(817,510)		-		_	
Restricted assets		787,011		7,343,691		8,130,702		_	
Capital assets - Net (Note 3)		17,780,427		43,449,812		61,230,239		891,070	
•									
Total assets		27,283,480		67,100,917		94,384,397		1,713,479	
Liabilities									
Accounts payable		192,044		2,206,451		2,398,495		18,933	
Accrued and other liabilities		158,705		950,082		1,108,787		_	
Due to others		4,769		_		4,769		656,695	
Notes payable (Note 5):									
Due within one year		598,398		1,487,512		2,085,910		173,966	
Due in more than one year		3,267,437		23,592,804		26,860,241		766,099	
Employee absences		521,116		345,406		866,522			
Total liabilities		4,742,469		28,582,255		33,324,724		1,615,693	
Net Assets									
Invested in capital assets - Net of									
related debt		13,914,592		19,593,737		33,508,329		234,567	
Restricted:		13,711,372		17,373,737		33,300,327		23 1,307	
Debt service		_		4,539,185		4,539,185		_	
Streets and highways		1,123,434		1,557,105		1,123,434		_	
Other purposes		336,987		417,349		754,336		_	
Unrestricted (deficit)		7,165,998		13,968,391		21,134,389		(136,781)	
Total net assets	¢	22 5/1 011	¢	20 510 442	¢	61 050 472	¢	07 704	
i Otal Het assets	<u> </u>	22,541,011	Þ	38,518,662	φ	61,059,673	<u>\$</u>	97,786	

				Program Revenues						
			Operating Grants							
				Charges for		and	Capital Grants and			
Functions/Programs	Expenses			Services	C	Contributions	Contributions			
Primary government:										
Governmental activities:										
General government	\$	1,843,897	\$	231,864	\$	6,002		48,150		
Public safety		3,108,208		51,566		138,528		-		
Public works		2,016,692		267,821		906,705		-		
Community and economic development		326,992		-		-		118,160		
Recreation and culture		835,865		150,207		500		-		
Interest on long-term debt		207,919								
Total governmental activities		8,339,573		701,458		1,051,735		166,310		
Business-type activities:										
Electric		22,053,608		22,692,747		_		-		
Telecommunications		3,056,344		2,956,740		-		-		
Water		1,769,837		1,776,622		_		-		
Rubbish		344,597		424,297		_		-		
Waste water		1,997,666		1,893,430						
Total primary government	\$	37,561,625	\$	30,445,294	\$	1,051,735	\$	166,310		
Component units:										
Downtown Development Authority	\$	167,623	\$	9,700	\$	49,491	\$	-		
Local Development Authority		69,478	_							
Total component units	\$	237,101	\$	9,700	\$	49,491	\$			

General revenues:

Property taxes

State-shared revenues

Unrestricted investment earnings

Miscellaneous

Transfers

Payments in lieu of taxes

Total general revenues, transfers, and payments in lieu of taxes

Change in Net Assets

**Net Assets** - Beginning of year

Net Assets - End of year

#### Statement of Activities Year Ended June 30, 2005

Net (Expense) Revenue and Changes in Net Assets

_	1,400 (1	<u>-/</u> P`	crise) revenue a		enanges in river	7 133013
	P	rim	ary Governmer	ıt		
	Governmental	В	Business-type			
	Activities		Activities		Total	Component Units
\$	(  557 001)	¢		\$	(  557 001)	\$ -
Ф	(1,557,881) (2,918,114)	\$	-	Ф	(1,557,881) (2,918,114)	<b>Ф</b> -
	(842,166)		_		(842,166)	_
	(208,832)		_		(208,832)	_
	(685,158)		_		(685,158)	_
	(207,919)		_		(207,919)	_
	,	_		_		
	(6,420,070)		-		(6,420,070)	-
	_		639,139		639,139	_
	_		(99,604)		(99,604)	_
	_		6,785		6,785	_
	_		79,700		79,700	_
	-		(104,236)		(104,236)	_
	(6,420,070)		521,784		(5,898,286)	-
	_		_		_	(108,432)
	-		-		-	(69,478)
	-		-		-	(177,910)
	3,526,528		-		3,526,528	440,998
	991,318		-		991,318	-
	360,951		1,272,387		1,633,338	17,947
	41,572		311,287		352,859	-
	(5,477)		5,477		-	-
	1,705,007				1,705,007	
	6,619,899		1,589,151		8,209,050	458,945
	199,829		2,110,935		2,310,764	281,035
_	22,341,182	_	36,407,727	_	58,748,909	(183,249)
\$	22,541,011	\$	38,518,662	\$	61,059,673	\$ 97,786

#### Governmental Funds Balance Sheet June 30, 2005

	General Fund		D	Revolving Development Fund	lr	Capital nprovement Fund		Other Nonmajor overnmental Funds	Total Governmental Funds		
Assets											
Cash and investments	\$	2,226,548	\$	840,163	\$	1,058,473	\$	1,233,205	\$	5,358,389	
Receivables:											
Customers		98,506		-		-		-		98,506	
Special assessments		-		-		1,131,736		45,828		1,177,564	
Loans		401,503		1,470,575		-		-		1,872,078	
Due from other governmental units		42,159		-		-		167,346		209,505	
Restricted assets								787,011		787,011	
Total assets	\$	2,768,716	\$	2,310,738	\$	2,190,209	\$	2,233,390	\$	9,503,053	
Liabilities and Fund Balances											
Liabilities											
Accounts payable	\$	136.459	\$	198	\$	41.609	\$	13.778	\$	192,044	
Accrued and other liabilities	٣	152,899	٣	-	Ψ	-	٣	5,806	Ψ	158,705	
Due to others		4,769		_		_		-		4,769	
Deferred revenue		401,503		1,470,574		1,131,735		45,828		3,049,640	
Total liabilities		695,630		1,470,772		1,173,344		65,412		3,405,158	
Fund Balances											
Reserved (Note 6)		-		-		-		336,987		336,987	
Designated, reported in:											
General Fund		144,102		-		-		-		144,102	
Special Revenue Funds		-		-		-		487,114		487,114	
Permanent Funds (Note 6)		-		-		-		450,000		450,000	
Unreserved and undesignated, reported in:											
General Fund		1,928,984		-		-		-		1,928,984	
Special Revenue Funds		-		839,966		-		637,305		1,477,271	
Capital Projects Funds		-				1,016,865		256,572		1,273,437	
Total fund balances		2,073,086	_	839,966		1,016,865	_	2,167,978		6,097,895	
Total liabilities and fund balances	\$	2,768,716	\$	2,310,738	\$	2,190,209	\$	2,233,390	\$	9,503,053	
Fund Balance - Total governmental funds									\$	6,097,895	
Amounts reported for governmental activities in th	e stat	tement of net	asse	ts are differen	t be	cause:					
Capital assets used in governmental activities are not financial resources and are not reported in the funds										17,780,427	
Special assessment receivables and loans and rela	ated i	nterest receiv	able	are expected	to l	oe collected				,. ==, 1=/	
over several years, and are not available to pa				•						3,049,640	
Long-term liabilities are not due and payable in t					ed in	the funds				(4,386,951)	
Net assets of governmental activities									\$	22,541,011	

# Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances Year Ended June 30, 2005

	General Fund		Revolving evelopment Fund	Capital Improvement Fund	Other Governmental Funds	Total Governmental Funds
Revenue						
Property taxes	\$ 3,425,695	5 \$	-	\$ -	\$ 100,833	\$ 3,526,528
Special assessments	-		-	411,089	8,589	419,678
Licenses and permits	134,74	l	-	-	-	134,741
Federal grants	52,162	2	-	-	-	52,162
State-shared revenues	991,318	3	-	-	862,879	1,854,197
State grants	67,353	3	-	-	43,826	111,179
Charges for services	625,826	6	-	-	4,792	630,618
Interest income	106,777	7	121,647	98,592	33,934	360,950
Rents and royalties	1,721,196	6	-	-	224,473	1,945,669
Contributions from private sources	4,688	3	-	-	842	5,530
Other	29,829	9	117,054		36,708	183,591
Total revenue	7,159,585	5	238,701	509,681	1,316,876	9,224,843
Expenditures						
General government	1,127,428	3	-	-	-	1,127,428
Public safety	3,076,048	3	-	-	-	3,076,048
Public works	1,443,246	6	-	-	610,480	2,053,726
Recreation and culture	794,70	l	-	-	-	794,701
Planning	149,848	3	-	-	-	149,848
Economic development	-		328,221	-	-	328,221
Other	393,950	)	-	96,847	22,392	513,189
Debt service	192,210	<u> </u>		383,765	224,473	800,448
Total expenditures	7,177,43	<u> </u>	328,221	480,612	857,345	8,843,609
Excess (Deficiency) of Revenue						
Over Expenditures	(17,846	5)	(89,520)	29,069	459,531	381,234
Other Financing Sources (Uses)						
Proceeds from debt issuance	135,000		-	-	-	135,000
Sale of fixed assets and land	11,444		-	-	-	11,444
Transfers in	225,259		-	-	182,413	407,672
Transfers out	(1,142	2)			(412,007)	(413,149)
Total other financing sources (uses)	370,56	<u> </u>			(229,594)	140,967
Change in Fund Balances	352,715	5	(89,520)	29,069	229,937	522,201
Fund Balances - Beginning of year	1,720,37	<u> </u>	929,486	987,796	1,938,041	5,575,694
Fund Balances - End of year	\$ 2,073,086	<u> </u>	839,966	\$ 1,016,865	\$ 2,167,978	\$ 6,097,895

#### Governmental Funds Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2005

Net Change in Fund Balances - Total Governmental Funds	\$ 522,201
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated	
over their estimated useful lives as depreciation	647,997
Depreciation	(955,025)
Special assessment revenues are recorded in the statement of	
activities when the assessment is set; they are not reported	
in the funds until collected or collectible within 60 days of	
year end:	
New special assessments	59,865
Payments received during the year	(419,678)
Long-term receivables recorded as revenue in the statement of	
activities when the receivable is set; they are not reported in the	
funds until collected or collectible within 60 days of year end	(107,000)
Repayment of bond principal is an expenditure in the	
governmental funds, but not in the statement of activities	
(where it reduces long-term debt)	592,529
Bond proceeds are recorded as revenue in the government funds,	
but not in the statement of activities (where it adds to long-term debt)	(135,000)
Increase in accumulated employee sick and vacation pay	
is recorded when earned in the statement of activities	 (6,060)
Change in Net Assets of Governmental Activities	\$ 199,829

#### Proprietary Funds Statement of Net Assets June 30, 2005

		Telecommu	nications			Waste	Water	No	onmajor -		
	Electric Fund	Fund	d	Wate	r Fund	Fu	ınd	Sani	tation Fund		Total
Accepta											
Assets Current assets:											
Cash and cash equivalents	\$ 2,671,634	\$	17.553	\$	65.593	\$ 2	64.431	\$	159,295	\$	3,178,506
Receivables - Net	3,001,253	Ψ	230,671		257,736	•	55,235	Ψ	32,064	۳	3,776,959
Inventories	42,394		-	-	56,588	-	-		-		98,982
Due from other funds	1,214,614		_		, -		_		_		1,214,614
Prepaid costs and other assets	18,394		107,541		8,270		7,382				141,587
Total current assets	6,948,289		355,765	3	388,187	5	27,048		191,359		8,410,648
Noncurrent assets:											
Unamortized bond costs	371,393		46,748	4	156,532	2	44,565		_		1,119,238
Investment in South Central Power	27.1,272		,		,	_	,				.,,200
Agency	8,809,652		_		_		_		_		8,809,652
Restricted assets	2,946,334		726.952	4	105.025	3.2	65.380		_		7,343,691
Capital assets	15,883,703	7	,174,635		377,157	,	23,308		91,009		43,449,812
Total noncurrent assets	28,011,082	7	,948,335	9,7	738,714	14,9	33,253	_	91,009	_	60,722,393
Total assets	34,959,371	8	,304,100	10,1	26,901	15,4	60,301		282,368		69,133,041
Liabilities											
Current liabilities:											
Accounts payable	1,957,443		128,197		91,213		26,969		2,629		2,206,451
Accrued and other liabilities	556,366		111,971	ı	23,038	ı	57,044		1,663		950,082
Due to other funds	-	- 1	,214,614		-		-		-		1,214,614
Current portion of long-term debt	505,000		257,512	2	270,000	4	55,000				1,487,512
Total current liabilities	3,018,809	1	,712,294	4	184,251	6	39,013		4,292		5,858,659
Noncurrent liabilities - Long-term											
debt - Net of current portion	9,530,627	5	,138,280	4,2	290,358	5,7	96,455				24,755,720
Total liabilities	12,549,436	6	,850,574	4,7	774,609	6,4	35,468	_	4,292		30,614,379
Net Assets											
Investment in capital assets -											
Net of related debt	7,205,551	- 1	,778,843		16,799		.01,535		91,009		19,593,737
Restricted - Debt retirement	1,588,859		726,952	4	105,025		18,349		-		4,539,185
Restricted - Other purposes	-		-		-		17,349		-		417,349
Unrestricted	13,615,525	(I	,052,269)	6	30,468	5	87,600		187,067	_	13,968,391
Total net assets	\$ 22,409,935	\$ 1,4	453,526	\$ 5,3	52,292	\$ 9,0	24,833	\$	278,076	\$	38,518,662

#### Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Assets Year Ended June 30, 2005

		Tele	ecommunications			Wa	ste Water	Ν	onmajor -		
	Electric Fund		Fund	٧	Vater Fund		Fund	Sani	itation Fund		Total
Operating Revenue - Charges for											
services	\$ 22,692,747	\$	2,956,740	\$	1,776,622	\$	1,893,430	\$	426,500	\$	29,746,039
Operating Expenses											
Purchased power	16,769,357		-		-		-		-		16,769,357
Power plant	424,864		-		-		-		-		424,864
Distribution	717,660		1,715,587		296,656		-		-		2,729,903
Substation	188,900		-		-		-		-		188,900
Sanitation	-		-		-		-		329,960		329,960
Metering/lighting	305,874		-		-		-		-		305,874
Wells	-		-		92,472		-		-		92,472
Treatment	-		-		322,762		635,017		-		957,779
Collection systems	-		-		-		131,552		-		131,552
Customer service	150,736		-		-		-		-		150,736
Billing, accounting, collections											
and administration, and general	683,318		403,724		329,164		319,350		-		1,735,556
Payments in lieu of taxes	1,390,992		81,060		105,156		108,732		-		1,685,940
Depreciation and amortization	912,725		567,899		403,221		533,420		14,637		2,431,902
Total operating expenses	21,544,426		2,768,270		1,549,431		1,728,071		344,597		27,934,795
Operating Income	1,148,321		188,470		227,191		165,359		81,903		1,811,244
Nonoperating Revenue (Expense)											
Investment income	1,212,457		8,869		6,862		50,865		-		1,279,053
Interest expense	(509,182)		(288,074)		(220,410)		(269,595)		-		(1,287,261)
Miscellaneous	130,539		25,596	_	33,806		112,481				302,422
Total nonoperating revenue											
(expense)	833,814		(253,609)	_	(179,742)		(106,249)			_	294,214
Income (Loss) - Before transfers	1,982,135		(65,139)		47,449		59,110		81,903		2,105,458
Transfers from Other Funds									5,477		5,477
Change in Net Assets	1,982,135		(65,139)		47,449		59,110		87,380		2,110,935
Net Assets - Beginning of year	20,427,800		1,518,665		5,304,843		8,965,723		190,696		36,407,727
Net Assets - End of year	\$ 22,409,935	\$	1,453,526	\$	5,352,292	\$	9,024,833	\$	278,076	\$	38,518,662

# Proprietary Funds Statement of Cash Flows Year Ended June 30, 2005

		Tel	ecommunications			W	Vaste Water	N	onmajor -		
	Electric Fund		Fund	W	ater Fund		Fund	Sani	tation Fund		Total
Cash Flows from Operating Activities											
Cash received from customers	\$ 22,132,600	\$	2,911,194	\$	1,952,461	\$	2,186,104	\$	417,728	\$	29,600,087
Payments made to suppliers	(19,247,841)		(1,614,012)		(832,428)		(838,812)		(276,390)		(22,809,483)
Payments made to employees	(1,039,779)		(595,855)		(391,324)		(377,295)		(52,260)	_	(2,456,513)
Net cash provided by operating											
activities	1,844,980		701,327		728,709		969,997		89,078		4,334,091
Cash Flows from Capital and											
Related Financing Activities											
Principal and interest paid on capital											
debt	(913,925)		(535,500)		(478,837)		(697,684)		-		(2,625,946)
Proceeds for issuance of bonds	2,315,000		-		-		1,375,000		-		3,690,000
Payment of bond issuance costs Purchase of capital assets	(124,352) (1,084,296)		- (174,222)		- (275,470)		(77,427) (216,523)		- (10,652)		(201,779) (1,761,163)
Transfers	(1,004,270)		(174,222)		(273,470)		(210,323)		5,477		5,477
			_			_				_	
Net cash provided by (used in)											
capital and related											
financing activities	192,427		(709,722)		(754,307)		383,366		(5,175)		(893,411)
Cash Flows from Investing Activities											
Interest received on investments	1,212,457		8,869		6,862		50,865		-		1,279,053
Change in investments	(1,253,614)				(9,307)		(1,163,604)		-	_	(2,426,525)
Net cash provided by (used in)											
investing activities	(41,157)		8,869		(2,445)		(1,112,739)				(1,147,472)
Net Increase (Decrease) in Cash											
and Cash Equivalents	1,996,250		474		(28,043)		240.624		83,903		2,293,208
·	1,770,230		7/7		(20,043)		240,024		03,703		2,273,200
Cash and Cash Equivalents -	1.027.207		744.021		02.424		(25.402		75 202		2 474 7/0
Beginning of year	1,926,307		744,031		93,636		635,403	_	75,392	_	3,474,769
Cash and Cash Equivalents -											
End of year	\$ 3,922,557	<u>\$</u>	744,505	\$	65,593	\$	876,027	\$	159,295	\$	5,767,977
Balance Sheet Classification of Cash and Cash Equivalents											
Cash and investments	\$ 2,671,634	\$	17,553	\$	65,593	\$	264,431	\$	159,295	\$	3,178,506
Restricted cash	2,946,334		726,952		405,025		3,265,380		-		7,343,691
Less amounts classified as											
investments (Note 2)	(1,695,411)		<u>-</u>		(405,025)		(2,653,784)			_	(4,754,220)
Total cash and cash equivalents	\$ 3,922,557	\$	744,505	\$	65,593	\$	876,027	\$	159,295	\$	5,767,977

The proprietary funds had no noncash transactions during the year.

#### Proprietary Funds Statement of Cash Flows (Continued) Year Ended June 30, 2005

			Tele	communications			W	aste Water	No	onmajor -	
	Ele	ctric Fund		Fund	W	ater Fund		Fund	Sanit	tation Fund	 Total
Reconciliation of Operating Income to Net Cash from Operating Activities											
Operating income	\$	1,148,321	\$	188,470	\$	227,191	\$	165,359	\$	81,903	\$ 1,811,244
Adjustments to reconcile operating income to net cash from operating activities:											
Other income		130,539		25,596		33,806		112,481		-	302,422
Depreciation and amortization		912,725		567,899		403,221		533,420		14,637	2,431,902
Changes in assets and liabilities:											
Receivables		(299,663)		(71,142)		(73,943)		(50,950)		(8,772)	(504,470)
Inventories		(9,081)		-		4,584				-	(4,497)
Prepaids and other assets		2,897		(70,378)		4,340		4,797		-	(58,344)
Due from		(391,023)		-		215,976		231,143		-	56,096
Accounts payable		700,406		13,947		26,253		(8,304)		677	732,979
Accrueds		(350, 141)		(4,639)		(5,049)		(17,949)		633	(377,145)
Due to				51,574		(107,670)					 (56,096)
Total	\$	1,844,980	\$	701,327	\$	728,709	\$	969,997	\$	89,078	\$ 4,334,091

#### Fiduciary Funds Balance Sheet June 30, 2005

	Agency Funds
Assets	
Cash and cash equivalents	\$ 55,817
Accounts receivable	136
Total assets	\$ 55,953
Liabilities	
Accounts payable	\$ 50,750
Due to other governmental units	5,203
Total liabilities	<u>\$ 55,953</u>

#### Component Units Statement of Net Assets (Deficit) June 30, 2005

			Local	
	Do	wntown	Development	
	Dev	elopment	Finance	
	Au	ıthority	Authority	Totals
Assets				
Cash and investments	\$	115,893	\$ 656,695	\$ 772,588
Receivables - Loans and other		49,821	-	49,821
Capital assets		448,167	442,903	891,070
Total assets		613,881	1,099,598	1,713,479
Liabilities				
Accounts payable		18,933	=	18,933
Noncurrent liabilities:				
Due to others		-	656,695	656,695
Notes payable, due within one year		115,000	58,966	173,966
Notes payable, due in more than one year		140,000	626,099	766,099
Total liabilities		273,933	1,341,760	1,615,693
Net Assets (Deficit)				
Investment in capital assets - Net of related debt		193,167	41,400	234,567
Unrestricted		146,781	(283,562)	(136,781)
Total net assets (deficit)	\$	339,948	\$ (242,162)	\$ 97,786

			 Program	Revenu	ues
	E	xpenses	narges for Services	•	ating Grants/
Downtown Development Authority	\$	167,623	\$ 9,700	\$	49,491
Local Development Finance Authority		69,478	 		
Total governmental activities	\$	237,101	\$ 9,700	\$	49,491

General revenues - Interest

Property taxes

Total general revenues

**Change in Net Assets** 

Net Assets (Deficit) - Beginning of year

Net Assets (Deficit) - End of year

#### Component Units Statement of Activities June 30, 2005

	Net (Expense) Revenue and Changes in Net Assets						
	Downtown		Local				
	Development		Development				
	Authority		Authority		Total		
\$	(108,432)	\$	-	\$	(108,432)		
		_	(69,478)		(69,478)		
	(108,432)		(69,478)		(177,910)		
	4,428		13,519		17,947		
_	270,683		170,315	_	440,998		
_	275,111	_	183,834		458,945		
	166,679		114,356		281,035		
	173,269		(356,518)		(183,249)		
\$	339,948	\$	(242,162)	\$	97,786		

#### **Note I - Summary of Significant Accounting Policies**

The accounting policies of the City of Coldwater, Michigan (the "City") conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City of Coldwater, Michigan:

#### **Reporting Entity**

The City is governed by an elected nine-member council. As required by generally accepted accounting principles, these financial statements present the City of Coldwater and its component units. The individual component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City.

The Board of Public Utilities was created to provide electric services, water supply services, telecommunications, sanitary sewers, and sewage disposal facilities and to conduct the affairs of the City's systems for the construction, generation, maintenance, purchase, extension, and distribution of these services to the residents of the City. The board's governing body, which consists of five individuals, is selected by the mayor with City Council approval. In addition, the board's budget, rates, and charges are subject to approval by the City Council. The Board of Public Utilities is included as a part of the primary government because it is not legally separate from the City.

The following component units are reported within the component units' column in the combined financial statements. They are reported in a separate column to emphasize that they are legally separate from the City.

- a. The Downtown Development Authority (the "Authority") was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The Authority's governing body, which consists of nine individuals, is selected by the mayor and City Council. In addition, the Authority's budget is subject to approval by the City Council.
- b. The Local Development Finance Authority (LDFA) was created to provide means and methods for the encouragement and assistance of industry in relocating, purchasing, constructing, improving, or expanding within the City so as to provide needed services and facilities of such enterprises to the residents of the City. The LFDA's governing body, which consists of nine individuals, is selected by the mayor with City Council approval. In addition, the LFDA's budget is subject to approval by the City Council.

#### Note I - Summary of Significant Accounting Policies (Continued)

c. The Coldwater Municipal Building Authority (the "Building Authority") was created for the purpose of financing the site acquisition, construction, furnishing, and equipping of municipal buildings. The Building Authority leases the buildings to the City in amounts sufficient to service debt issued to finance costs incurred related to the activities stated above. The Building Authority's governing body, consisting of three individuals, is appointed by the mayor with City Council approval. The Building Authority is treated as a blended component unit in accordance with GASB 14.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

#### Note I - Summary of Significant Accounting Policies (Continued)

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Those revenues susceptible to accrual are property taxes, special assessments, licenses, interest revenue, and charges for services. Sales taxes collected and held by the State at year end on behalf of the government also are recognized as revenue. Fines, permits, and parking meter revenues are not susceptible to accrual because generally they are not measurable until received in cash.

Property taxes and other revenue that are both measurable and available for use to finance operations are recorded as revenue when earned. Other revenue is recorded when received.

The City reports the following major governmental funds:

**General Fund** - The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Revolving Development Fund** - The purpose of this fund is to loan money to various projects that will improve housing industry or infrastructure of the City. Revenue is derived from interest received on outstanding loans.

#### Note I - Summary of Significant Accounting Policies (Continued)

**Capital Improvement Fund** - This fund was established to account for capital improvements in the City of Coldwater. The fund includes payment of debt service on special assessment bonds used to finance the various capital projects.

The City reports the following major proprietary funds:

**Electric Fund, Water Fund, and the Waste Water Fund** - Each fund is a municipal utility formed by City Charter to generate and distribute electricity, pump and distribute water, and operate and maintain the wastewater collections and treatment, respectively. Rates are established by the Board of Public Utilities. The Board consists of five nonpartisan members appointed by the mayor with City Council approval.

**Telecommunications Fund** – The Telecommunications Fund is a municipal utility formed by City Ordinance to provide cable television, Internet, and other data services. Rates are established by the Board of Public Utilities. The board consists of five members selected by the mayor with City Council approval.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the City. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the proprietary funds relates to charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### **Property Tax Revenue**

Property taxes are levied on July I and based on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on March I of the following year, at which time penalties and interest are assessed.

The City's 2005 tax is levied and collectible on July I, 2004 and is recognized as revenue in the year ended June 30, 2005, when the proceeds of the levy are budgeted and available for the financing of operations.

#### **Note I - Summary of Significant Accounting Policies (Continued)**

The 2004 taxable valuation of the City totaled \$282.7 million (a portion of which is abated and a portion of which is captured by the TIFA and DDA), on which taxes levied consisted of 11.7079 mills for operating purposes and .3333 mills for the retirement system. This resulted in almost \$3.4 million for general operating and approximately \$100,000 for retirement. These amounts are recognized in the respective General and Retirement Funds in the financial statements.

#### Assets, Liabilities, and Net Assets or Equity

**Bank Deposits and Investments** - Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

**Receivables and Payables** - In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advance to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown as net of allowance for uncollectible amounts. Property taxes are assessed December 31 and the related property taxes become a lien on August 1 of the following year. These taxes are due on August 1 with the final collection date of September 15. The taxes are then added to the county tax rolls in March of the following year. The City bills and collects its own property taxes and those of the Coldwater Community Schools, Branch Intermediate School District, and Branch County.

**Inventories** - Inventories are valued at cost, on a first-in, first-out basis.

**Capital Assets** - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

#### Note I - Summary of Significant Accounting Policies (Continued)

Buildings, equipment, and vehicles are depreciated using the straight-line method over the following useful lives:

Land improvements	40 years
Roads and sidewalks	15 to 20 years
Utility systems	40 to 75 years
Buildings and improvements	40 to 50 years
Machinery and equipment	5 to 20 years
Vehicles	3 to 5 years
Other tools and equipment	3 to 7 years

**Long-term Obligations** - In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net assets. Issuance costs are deferred and amortized over the life of the bonds using the effective interest method.

Compensated Absences (Vacation and Sick Leave) - It is the City's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. All sick and vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in the governmental funds only for employee terminations as of year end.

**Fund Equity** - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

#### **Note 2 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government, bank accounts and CDs, commercial paper rated within the top two highest classifications, repurchase agreements of the United States, bankers' acceptances of United States Banks, obligations of the State of Michigan or any of its political subdivisions, mutual funds registered under the Federal Investment Company Act of 1940, and investment pools organized under either the Surplus Funds Investment Pool Act of 1982 or the Local Government Investment Pool Act of 1985.

The City's cash and investments are subject to several types of risk, which are examined in more detail below:

Custodial Credit Risk of Bank Deposits - Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The government does not have a deposit policy for custodial credit risk. At year end, the City had \$10,641,981 of bank deposits (certificates of deposit, checking and savings accounts) that were uninsured and uncollateralized. The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

#### Note 2 - Deposits and Investments (Continued)

**Interest Rate Risk** - Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The City's investment policy does not restrict investment maturities, other than commercial paper which can only be purchased with a 270-day maturity. At year end, the average maturities of investments are as follows:

		Weighted Average
Investment	Fair Value	Maturity
Bank investment pool (if not 2a-7) U.S. government or agency bond or note	\$ 2,601,535 2,406,560	4.4 years 12.6 years

**Credit Rate Risk** - The City does not specifically identify credit risk in the investment policy adopted by the City. The City has the following investments with credit risk and the applicable rating:

Investment	Fair Value		Credit Rating
Bank investment pool	\$	2,601,535	Not rated

## **Note 3 - Capital Assets**

Capital asset activity of the City's governmental and business-type activities was as follows:

#### **Governmental Activities**

	ı	Balance						Balance
	Jul	y I, 2004	/	Additions	Dis	posals	Jun	e 30, 2005
Capital assets not being depreciated - Land	\$	455,482	\$	200,398	\$	-	\$	655,880
Capital assets being depreciated:								
Roads and sidewalks		9,384,923		100,070		-		9,484,993
Land improvements		663,883		8,770		-		672,653
Buildings and improvements	1	0,806,556		2,231		-		10,808,787
Vehicles		1,446,536		249,770		-		1,696,306
Other tools and equipment		958,843		86,759		-		1,045,602
Subtotal	2	3,260,741		447,600		-	:	23,708,341
Accumulated depreciation:								
Roads and sidewalks		2,797,218		443,673		-		3,240,891
Land improvements		203,240		7,888		-		211,128
Buildings and improvements		1,257,870		274,822		-		1,532,692
Vehicles		743,639		137,523		-		881,162
Other tools and equipment		626,802		91,119				717,921
Subtotal		5,628,769		955,025				6,583,794
Net capital assets being depreciated	_1	7,631,972		(507,425)				17,124,547
Net capital assets	<b>\$</b> I	8,087,454	\$	(307,027)	\$	-	\$	17,780,427

## **Note 3 - Capital Assets (Continued)**

#### **Business-type Activities**

Zasiness cype y telivities	В	alance						Balance
	July	1, 2004	,	Additions	Dis	posals	Jur	ne 30, 2005
Capital assets not being depreciated:								
Land	\$	101,124	\$	-	\$	-	\$	101,124
Works in process	-		_	68,421		-		68,421
Subtotal		101,124		68,421		-		169,545
Capital assets being depreciated:								
Utility systems	38	3,631,613		717,065		-	:	39,348,678
Buildings	18	3,336,239		600,842		-		18,937,081
Machinery and equipment	8	,082,936		374,835		-	_	8,457,771
Subtotal	65	,050,788		1,692,742		-	(	66,743,530
Accumulated depreciation:								
Electric	9	,675,625		884,785		-		10,560,410
Telecommunications	2	.,166,217		562,932		-		2,729,149
Water	3	,665,691		361,714		-		4,027,405
Waste water	5	,562,524		501,585		-		6,064,109
Rubbish	-	67,553	_	14,637		-		82,190
Subtotal	21	,137,610		2,325,653		-	<u> </u>	23,463,263
Net capital assets being depreciated	43	,913,178		(632,911)		-	<u> </u>	43,280,267
Net capital assets	<u>\$ 44</u>	,014,302	\$	(564,490)	\$	-	\$ 4	43,449,812

Depreciation expense was charged to programs of the primary government as follows:

_	1
Governmenta	il activities:

General government	\$	67 <del>4</del> ,591
Public safety		118,464
Public works		101,670
Recreation and culture	<u> </u>	60,300
Total governmental activities	<u>\$</u>	955,025
Business-type activities:		
Water	\$	361,714
Sewer		501,584
Telecommunications		562,932
Electric		884,784
Rubbish		14,639
Total business-type activities	\$	2,325,653

#### **Note 3 - Capital Assets (Continued)**

The component units' capital assets at June 30, 2005 consist of the following:

Land Building	\$ 715,521 226,096
Subtotal	941,617
Less accumulated depreciation	(50,547)
Net carrying amount	\$ 891,070

All assets are held in the Downtown Development Authority, except for land of approximately \$442,903 held in the Local Downtown Development Authority.

#### **Note 4 - Interfund Receivables**

The following are the interfund receivables at June 30, 2005:

Fund Due To Fund Due From		Amount
Electric Fund	Telecommunications Fund	\$ 1,214,614

Interfund receivable balances result from the time lag between the dates that goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

Interfund transfers reported in the fund financial statements are comprised of the following:

Fund Providing Resources	Fund Receiving Resources	/	Amount
General Fund	Parking Authority Fund	\$	1,142
Major Street Fund	Local Roads Fund		164,424
Retirement Fund	General Fund		225,259
Retirement Fund	Major Street Fund		9,149
Retirement Fund	Local Roads Fund		5,807
Retirement Fund	Parking Authority Fund		1,891
Retirement Fund	Rubbish Fund		5,477
	Total interfund transfers	\$	413,149

#### **Note 4 - Interfund Receivables (Continued)**

The transfers from the General Fund to the Parking Authority Fund were to provide operating cash to the fund; the transfer from the major streets fund to the local streets fund represents the sharing of gas and weight tax revenues, in accordance with Act 51; the transfers from the Retirement Fund to the General Fund, Major Street Fund, Local Roads Fund, Parking Authority Fund, and the Rubbish Fund represent the distribution of Retirement Funds.

#### Note 5 - Long-term Debt

#### **Outstanding Debt**

The following is a summary of the debt outstanding of the City as of June 30, 2005:

#### **Governmental Activities:**

1998 special assessment bonds payable at interest rates of 4.50% to 5.00%, principal payments of $65,000$ due annually on March I, concluding in $2007$	\$ 195,000
1998 general obligation limited tax bonds payable at interest rates of 4.60% to 4.8%, principal payments of \$10,000 to \$20,000 due annually on March I, concluding in 2007	50,000
1999 special assessment bonds payable at interest rates of 4.00% to 4.50%, principal payments of \$15,000 to \$40,000 due annually on March I, concluding in 2009	120,000
1999 special assessment bonds payable at interest rates of 4.90% to 5.15%, principal payments of \$35,000 due annually on March I, concluding in 2009	140,000
1999 special assessment bonds payable at interest rates of 4.50% to 5.00%, principal payments of \$100,000 to \$105,000 due annually on March I, concluding in 2009	405,000
2001 special assessment bonds payable at interest rates of 3.95%, principal payments of \$70,000 to \$75,000 due semiannually on February I and September I, concluding in 2011	440,000
1999 general obligation limited tax bonds payable at interest rates of 4.50% to 5.00%, principal payments of \$25,000 to \$35,000 due annually on March I, concluding in 2009	130,000
1999 Building Authority Bonds, maturing on October 1, 2019, plus interest ranging from 4.30% to 5.375% semiannually, principal payments of \$75,000 to \$155,000	1,655,000
2000 Building Authority Bonds, maturing on October 1, 2010, plus interest ranging from 5.00% to 5.250% semiannually, principal payments of \$45,000 to \$60,000	330,000
Fa/	333,300

## Note 5 - Long-term Debt (Continued)

1999 general obligation limited tax bonds payable at interest rates of 4.10% to 4.50%, principal payments of \$5,000 to \$10,000 due annually on March 1, concluding in 2009	\$ 40,000
Act 99 contract payable, semiannual payments of \$48,680 including interest at 5.1%. Payments due on March I and September I, concluding in 2007	225,835
Act 99 contract payable, annual payments of \$27,000 plus interest at 3.75%. Payments due on November 1, concluding in 2010	 135,000
Total bonds and note payable	3,865,835
Compensated absences	 521,116
Total governmental activity debt	4,386,951
Business-type Activities	
Series 2000 Electric Revenue Bonds, maturing \$60,000 to \$140,000 annually, plus interest ranging from 5.7% to 6.0% semiannually through August 1, 2019	1,445,000
Series 1996 Electric Revenue Bonds, maturing \$370,000 to \$685,000 annually, plus interest ranging from 5.20% to 5.75% semiannually through August 1, 2016	6,110,000
Series 1998 Water Supply and Waste Water System Revenue Refunding Bonds, maturing \$270,000 to \$480,000 annually, plus interest ranging from 4.45% to 5.00% semiannually through July 1, 2016	4,515,000
Series 1993 Water Supply and Waste Water System Revenue Refunding Bonds, maturing \$325,000 to \$355,000 annually, plus interest ranging from 4.70% to 5.00% semiannually through July 1, 2007	695,000
Series 1999 Waste Water System Revenue Bonds, maturing \$115,000 to \$330,000 annually, plus interest ranging from 4.5% to 4.6% semi-annually through July 1, 2024	4,100,000

### Note 5 - Long-term Debt (Continued)

Series 2002 Telecommunications System Revenue Refunding Bonds, maturing \$220,000 to \$390,000 annually, plus interest of 5.5% semiannually through August 1, 2017	\$ 3,950,000
Act 99 contract payable, monthly payments of \$1,097 including interest at 4.30%. Payments due monthly, concluding in 2018	131,631
Act 99 contract payable, monthly payments of \$1,177 including interest at 4.30%. Payments due monthly, concluding in 2018	141,257
Act 99 contract payable, quarterly payments of \$4,846 including interest at 4.30%. Payments due quarterly, concluding in 2018	256,826
Act 99 contract payable, monthly payments of \$370 including interest at 4.50%. Payments due monthly, concluding in 2019	45,602
Series 2004 Electric Utility System Revenue Bonds, maturing \$75,000 to \$180,000 annually, plus interest of 2% to 4.9% semiannually through August 1, 2024	2,315,000
Series 2004 Water Supply and Waste Water System Revenue Bonds, maturing \$55,000 to \$115,000 annually plus interest of 3% to 4.6% semi-annually through July 1, 2024	1,375,000
Loans payable to Revolving Loan Fund	817,510
Total bonds and notes payable	25,897,826
Compensated absences	 345,406
Total business-type activity debt	 26,243,232
Total	\$ 30,630,183

The special assessment bonds represent the financing of public improvements that benefit specific districts. These districts are specially assessed, at least in part, for the cost of the improvements. Under Michigan law, the City is secondarily liable for payment of these bonds.

#### Note 5 - Long-term Debt (Continued)

#### **Component Units Debt**

Debt outstanding for component units consisted of Downtown Development Authority Bonds totaling \$150,000, bearing interest at rates from 4.75 percent to 7.2 percent, maturing through 2008. The Downtown Development Authority also has a note payable to a bank of \$110,399, bearing an interest rate of 5 percent. The Local Development Finance Authority has notes payable to the City totaling \$685,065, bearing an interest rate of 7.5 percent. These loans have varying maturities through 2008.

#### **Changes in Long-term Debt**

The following are summaries of long-term debt transactions of the City for the year ended June 30, 2005:

		Beginning Balance		Additions		Reductions	Er	nding Balance		Due Within One Year
Governmental Activities										
	_				_		_		_	
General obligation bonds	\$	270,000	\$	-	\$	50,000	\$	220,000	\$	55,000
Building authority bonds		2,105,000		-		120,000		1,985,000		120,000
Installment purchase agreements		338,364		135,000		112,529		360,835		113,398
Special assessment bonds		1,610,000		-		310,000		1,300,000		310,000
Other liabilities - Compensated										
absences	_	515,179		5,937				521,116	_	
Total governmental activities	\$	4,838,543	\$	140,937	\$	592,529	\$	4,386,951	\$	598,398
Business-type Activities										
Revenue bonds	\$	22,054,074	\$	3,690,000	\$	1,239,074	\$	24,505,000	\$	1,450,000
Notes payable		1,447,242		-		54,416		1,392,826		37,512
Other liabilities - Compensated										
absences		339,346	_	6,060	_		_	345,406	_	
Total business-type activities	\$	23,840,662	\$	3,696,060	\$	1,293,490	\$	26,243,232	\$	1,487,512

### Note 5 - Long-term Debt (Continued)

#### **Debt Service Requirements**

The annual requirements to service all debt outstanding as of June 30, 2005 (excluding capital leases and employee benefits), including both principal and interest, are as follows:

	 Go	vern	mental Activi	ties		В	ies		
	 Principal		Interest		Total	 Principal	 Interest		Total
2006	\$ 598,938	\$	182,857	\$	781,795	\$ 1,487,512	\$ 3,278,864	\$	4,766,376
2007	613,427		154,978		768,405	1,558,322	1,206,206		2,764,528
2008	589,470		125,949		715,419	1,299,141	1,128,719		2,427,860
2009	447,000		97,431		544,431	1,421,051	2,570,832		3,991,883
2010	252,000		86,814		338,814	1,495,975	990,563		2,486,538
2011-2015	670,000		261,870		931,870	8,735,212	3,738,011		12,473,223
2016-2020	695,000		97,422		792,422	7,085,603	1,403,692		8,489,295
2021-2025	-		-		-	2,815,000	340,045		3,155,045
2026-2030	 	_	-			 	 -		-
Total	\$ 3,865,835	\$	1,007,321	\$	4,873,156	\$ 25,897,816	\$ 14,656,932	\$	40,554,748

Total interest incurred for the City for the year amounted to approximately \$1,492,000, which was accounted for in the General and Enterprise Funds. Total interest incurred by component units for the year ended June 30, 2005 amounted to approximately \$71,500.

#### Note 6 - Restricted Net Assets and Reserved Fund Balances

The balances of the restricted net assets and reserved fund balance accounts are as follows:

	vernmental		usiness-type
	 ctivities		Activities
Reserved and restricted:			
Cemetery maintenance	\$ 450,000		
Future retirement contributions	 336,987		
Total restricted net assets/ reserved fund balance	\$ 786,987		
Designated - Capital expenditures	\$ 631,216		
Restricted - Revenue bond restrictions: Improvement and replacement account		\$	417,349
Bond reserve		_	4,539,185
Total restricted net assets		\$	4,956,534

Fund balances have been reserved in the Cemetery and Perpetual Care Fund and the Retirement Fund in the amounts of \$450,000 and \$336,987, respectively.

### **Note 7 - Risk Management**

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for employee medical benefit claims and participates in the Michigan Municipal Liability and Property Pool and Michigan Municipal Workers' Compensation Fund for all other claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

#### **Note 8 - Pension Plans**

**Defined Benefit Plan** - The City contributes to the Michigan Municipal Employees' Retirement System (MMERS), which is an agent multiple employer retirement system that covers all employees of the City. The MMERS provides retirement benefits, as well as death and disability benefits. Service retirement benefits vest after 10 years of service or after age 60 is attained; payment is based on various factors depending on the type of benefit to be paid. Deferred retirement benefits vest after 10 years of service, but are not paid until the date retirement would have occurred had the member remained an employee.

The Michigan Municipal Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the MMERS at 1134 Municipal Way, Lansing, Michigan, 48917.

**Funding Policy** - The obligation to contribute to and maintain the MMERS for these employees was established by negotiation with the six competitive bargaining units and requires a contribution from the employees of 0 percent to 10 percent of gross wages.

Annual Pension Cost - For the year ended June 30, 2005, the City's required and actual pension cost was \$306,086. The annual required contribution percentage was determined as a part of an actuarial valuation at December 31, 2002, using the entry age normal cost method. Significant actuarial assumptions used include (a) a rate of return on the investment of present and future assets of 8 percent per year compounded annually, (b) projected salary increases of 4.5 percent per year compounded annually, attributable to inflation, (c) additional projected salary increases ranging from 0 percent to 4.2 percent per year, depending on age, attributable to seniority/merit and (d) the assumption that benefits will increase 2.5 percent per year (annually) after retirement for persons with selected benefits.

The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a five-year period. The unfunded actuarial liability is being amortized by level percent of payroll contributions over a period ranging from 30 to 40 years.

#### Note 9 - Pension Plans (Continued)

**Defined Contribution Plan** - The City also participates in the ICMA retirement plan, a division of MMERS, which is a defined contribution pension plan established in 1997 to provide retirement benefits to all employees hired after that date. At June 30, 2005, there were 67 plan members. Plan members are required to contribute 0 percent to 7.5 percent of covered payroll. The City is required to contribute 6 percent to 13.5 percent of annual covered payroll. The City's contribution for the year ended June 30, 2005 was \$207,336. Plan provisions and contribution requirements are established and may be amended by the Coldwater City Council.

Plan investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price.

#### Note 10 - Loans Receivable - Revolving Development Fund

During the last several years, the City has loaned local and CDBG funds to several local companies. The balance of these loans receivable at June 30, 2005 is \$631,565. In addition, the City has loaned \$817,510 to the Telecommunications Fund.

The City recognizes collections of principal and interest on the federal portion of these loans as deferred revenue as the loans are repaid. Deferred revenue amounted to \$1,449,075 at June 30, 2005. Repayment of the local portion of these loans is recorded as a reduction of the loan receivable and interest income when received. Upon repayment of the balance of each loan, deferred revenue will either be recognized as revenue when de-obligated by the granting agency or funds will be returned to the granting agency.

#### **Note II - Joint Ventures**

The City is a member of the Michigan South Central Power Agency, which provides electric services to the residents of its member communities. The participating communities provide annual funding for its operations. During the current year, the City paid approximately \$16,769,000 for purchased power and debt retirement. The City is unaware of any circumstances that would cause any additional benefit or burden to the participating governments in the near future. Complete financial statements for the Michigan South Central Power Agency can be obtained from the administrative offices at 720 Herring Road, Litchfield, Michigan 49252.

#### **Note II - Joint Ventures (Continued)**

The City's Board of Public Utilities owns an approximate 40 percent interest in the Michigan South Central Power Agency (MSCPA). The City records the investment using the equity method and calculates 40 percent of the MSCPA's equity at year end. The MSCPA also holds assets of the City, which have been closed into the MSCPA's equity over the years. The calculation of the investment includes 100 percent of the City's assets held at the MSCPA plus 40 percent of the equity net of the City's assets.

#### **Note 13 - Construction Code Fees**

The City of Coldwater oversees building construction, in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with building codes. The City charges fees for these services. Beginning January I, 2000, the law requires the collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the activity since January I, 2000 is as follows:

Shortfall at July 1, 2004	\$ (370,220)
Current year building permit revenue	31,079
Less related expenses - Direct costs	 (272,305)
Shortfall at June 30, 2005	\$ (611,446)

Required S	Supplementa	l Information	
Required	Supplementa	l Information	
Required	Supplementa	l Information	

## Required Supplemental Information Budgetary Comparison Schedule - General Fund Year Ended June 30, 2005

		Original Budget		Amended Budget		Actual	A	riance with mended Budget
Revenues								
Property taxes	\$	3,442,000	\$	3,416,780	\$	3,425,695	\$	8,915
Licenses and permits		119,750		111,250		134,741		23,491
Federal sources		413,000		51,000		52,162		1,162
State shared revenue		1,008,000		993,760		991,318		(2,442)
State sources		21,800		45,200		67,353		22,153
Charges for services		743,550		664,050		625,826		(38,224)
Interest income		50,000		60,000		106,777		46,777
Rent and royalties		1,716,021		1,716,015		1,721,196		5,181
Miscellaneous		42,200		42,100		29,829		(12,271)
Contributions from private sources	_	3,000	_	3,100		4,688		1,588
Total revenues		7,559,321		7,103,255		7,159,585		56,330
Expenditures								
General government		1,257,377		1,169,927		1,127,428		42,499
Public safety		3,116,450		3,153,330		3,076,048		77,282
Public works		1,143,365		1,436,344		1,443,246		(6,902)
Recreation and cultural		1,025,375		975,375		794,701		180,674
Planning		532,650		182,650		149,848		32,802
Other		371,636		532,296		393,950		138,346
Debt service	_	213,850		213,850		192,210		21,640
Total expenditures		7,660,703		7,663,772	_	7,177,431		486,341
Excess of Expenditures Over Revenues		(101,382)		(560,517)		(17,846)		542,671
Other Financing Sources (Uses)								
Proceeds from debt issuance		-		135,000		135,000		-
Sale of fixed assets and land		2,500		2,500		11,444		8,944
Operating transfers in		224,625		224,625		225,259		634
Operating transfers out	_	(82,600)		(82,600)		(1,142)		81,458
Total other financing sources (uses)		144,525	_	279,525		370,561		91,036
Change in Fund Balance		43,143		(280,992)		352,715		633,707
Fund Balance - Beginning of year		1,720,371		1,720,371	_	1,720,371		
Fund Balance - End of year	<u>\$</u>	1,763,514	\$	1,439,379	<u>\$</u>	2,073,086	\$	633,707

## Required Supplemental Information Budgetary Comparison Schedule Revolving Development Fund Year Ended June 30, 2005

	Orig	ginal Budget		Amended Budget	 Actual	 riance with Amended Budget
Revenue Interest income Other	\$	100,000	\$	100,000	\$ 121,647 117,054	\$ 21,647 117,054
Total revenue		100,000		100,000	238,701	138,701
Expenditures - Economic development		60,000		60,000	 328,221	 (268,221)
Excess of revenue over (under) expenditures		40,000		40,000	(89,520)	(129,520)
Fund Balance - Beginning of year		929,486	_	929,486	 929,486	 
Fund Balance - End of year	<u>\$</u>	969,486	\$	969,486	\$ 839,966	\$ (129,520)

### Note to Required Supplemental Information Year Ended June 30, 2005

**Stewardship, Compliance, and Accountability** - The annual budget is prepared by the City management and adopted by the City Council; subsequent amendments are approved by the City Council. Unexpended appropriations lapse at year end; encumbrances are not included as expenditures. The amount of encumbrances outstanding at June 30, 2005 has not been calculated. During the current year, the budget was amended in a legally permissible manner.

The budget has been prepared in accordance with generally accepted accounting principles.

A comparison of actual results of operations to the budgeted amounts (at the level of control adopted by the City Council) for the General Fund and Major Special Revenue Fund is presented as Required Supplemental Information. The budget is adopted on the department level.

During the year, the City of Coldwater, Michigan incurred expenditures that were in excess of the amounts budgeted, as follows:

	 Budget	Actual
Special Revenue - Revolving Development Fund	\$ 60,000	\$ 328,221

### Fiscal Year Ended June 30

As of December 31	Anr	nual Pension Cost*	Percent of APC Contributed	 let Pension Obligation	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Overfunded) AAL
2000 2001 2002	\$	251,744 300,264 226,383	100 100 100	\$ - - -	\$ 19,161,167 19,710,361 19,237,443	\$ 19,386,397 20,106,759 20,706,136	\$ 225,230 396,398 1,468,693
2003 2004		217,007 306,086	100 100	-	19,578,175 19,822,285	21,361,625 22,636,615	1,783,450 2,814,330

<sup>\*</sup> Net of accelerated funding credits. Percentage of actual wages paid. Equal to actuarially determined required contributions.

## Required Supplemental Information Retirement System Analysis of Funding Progress June 30, 2005

Unfunded (Overfunded) AAL as Percentage of

Funded Ratio		Covered Payroll	Percentage of Covered
	_		
99	\$	3,608,121	6.24
98		3,694,472	10.73
93		3,096,838	47.43
92		3,018,999	59.07
88		2,903,461	96.93

# **Other Supplemental Information**

## Nonmajor Governmental Funds Combining Balance Sheet June 30, 2005

	Nonmajor Special R				Rev					onmajor Ca Fur	-	l Projects		Nonmajor manent Fund		
												oldwater		Cemetery		
									l :h.mam.r			lunicipal		pecial and	т.	4-1 NI:
		Major		Local	D	arking	D	etirement	,	Library Memorial		Building uthority		petual Care nexpendable		tal Nonmajor overnmental
		Roads		Roads		at King ithority	N	Fund		Fund		Fund		rust Fund	G	Funds
Assets																
Cash and investments Receivables:	\$	657,694	\$	315,541	\$	1,000	\$	-	\$	258,970	\$	-	\$	-	\$	1,233,205
Special assessments  Due from other		45,828		-		-		-		-		-		-		45,828
governmental units		134,154		33,192		-				-		-		-		167,346
Restricted assets			_	-	_		-	337,011						450,000		787,011
Total assets	<u>\$</u>	837,676	\$	348,733	<u>\$</u>	1,000	\$	337,011	\$	258,970	\$		<u>\$</u>	450,000	\$	2,233,390
Liabilities and Fund Balances																
Liabilities																
Accounts payable Deferred revenue	\$	13,974 45,828	\$	3,173	\$	15 -	\$	24 -	\$	2,398	\$	- -	\$	<u>-</u>	\$	19,584 45,828
Total liabilities		59,802		3,173		15		24		2,398		-		-		65,412
Fund Balances																
Reserved		-		-		-		336,987		-		-				336,987
Designated		330,118		156,996		-		-		-		-		450,000		937,114
Unreserved		447,756	_	188,564	_	985			_	256,572	_	-		<u> </u>		893,877
Total fund balances		777,874	_	345,560	_	985		336,987	_	256,572				450,000		2,167,978
Total liabilities and																
fund balances	\$	837,676	\$	348,733	\$	1,000	\$	337,011	\$	258,970	\$		\$	450,000	\$	2,233,390

		٨	Vonr	major Specia	al Rev	venue Fund	ls	
		Major Roads		Local Roads		Parking uthority	Re	etirement Fund
Revenue		_						
Property taxes and special assessments	\$	8,589	\$	_	\$	_	\$	100,833
State sources	•	657,698	•	205,181	•	_	•	, -
Grants		43,826		, -		_		_
Charges for services		-		-		3,821		-
Rents and royalties		-		_		-		-
Interest income		16,754		2,713		-		8,950
Other income		1,048		-		35,003		-
Contributions from private sources		-		-		-		-
Total revenue		727,915		207,894		38,824		109,783
Expenditures - Current								
Public works		345,140		208,450		56,890		_
Debt service		· -		, -		· -		_
Other						-		
Total expenditures		345,140		208,450		56,890		
Excess (Deficiency) of Revenue								
Over Expenditures		382,775		(556)		(18,066)		109,783
Other Financing Sources (Uses)								
Transfers in		9,149		170,231		3,033		-
Transfers out		(164,424)						(247,583)
Total other financing								
sources (uses)		(155,275)		170,231		3,033		(247,583)
Excess (Deficiency) of Revenue and Other Financing Sources Over								
Expenditures and Other Uses		227,500		169,675		(15,033)		(137,800)
Fund Balances - Beginning of year		550,374		175,885		16,018		474,787
Fund Balances - End of year	\$	777,874	\$	345,560	\$	985	\$	336,987

## Nonmajor Governmental Funds Combining Statement of Revenue, Expenditures and Changes in Fund Balances Year Ended June 30, 2005

Non	major Ca	pital Projects	Nonmajor			
	Fur	nds	Permanent Fund			
		Coldwater	Cemetery Special	Total		
Library		Municipal	and Perpetual	Nonmajor		
Memorial		Building	Care	Governmental		
Fund		Authority	Nonexpendable	Funds		
	_		·			
\$	_	\$ -	\$ -	\$ 109,422		
	_	-	-	862,879		
	-	_	-	43,826		
	971	-	-	4,792		
	-	224,473	-	224,473		
	5,517	-	-	33,934		
	657	-	-	36,708		
	842			842		
	7,987	224,473	-	1,316,876		
	-	_	-	610,480		
	-	224,473	-	224,473		
	22,392			22,392		
	22,392	224,473		857,345		
	(14,405)	-	-	459,531		
	_	-	_	182,413		
				(412,007)		
				(229,594)		
	(14,405)	-	-	229,937		
2	270,977	-	450,000	1,938,041		
	56,572	<u> </u>	\$ 450,000	\$ 2,167,978		

## Other Supplemental Information Combining Balance Sheet Fiduciary Funds June 30, 2005

		Agency Funds				
		Health				
	In			Tax Collection- Escrow Fund Totals		
	Age					Totals
Assets						
Cash and investments	\$	50,614	\$	5,203	\$	55,817
Receivables		136				136
Total assets	<u>\$</u>	50,750	<u>\$</u>	5,203	\$	55,953
Liabilities						
Accounts payable	\$	50,750	\$	-	\$	50,750
Due to other governmental units				5,203		5,203
Total liabilities	\$	50,750	\$	5,203	\$	55,953

#### Plante & Moran, PLLC



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September 23, 2005

Honorable Mayor and Members of the City Council City of Coldwater

Dear Mayor and Council Members:

We have recently completed our audit of the financial statements for the City of Coldwater for the year ended June 30, 2005. As a result of our audit, we offer the following observations and comments for your consideration:

#### **Financial Outlook**

The City ended the year June 30, 2005 with a stable financial position: the General Fund had a fund balance of \$2,073,086; and on a full accrual basis, the total for all governmental activities unrestricted net assets was \$22.541.010.

As discussed in more detail in the following item, state shared revenue is again at risk of being reduced in the current year. However, we feel the City is in a strong position to weather such a cut, as long as the state shared revenue improves next year.

#### **State Shared Revenue**

State shared revenue accounts for approximately 13.8% of the City's total General Fund revenue. The Governor's budget for the State of Michigan's fiscal year 2005/2006 provides for both constitutional and statutory revenue sharing at approximately \$1.1 billion, which is basically the fiscal year 2004/2005 funding level. In essence, no further reductions to revenue sharing below the current FY 04/05 funding level were being proposed.

Even though there is the expectation that revenue sharing will hold constant at prior year funding levels, continued caution should be exercised when budgeting this line item. While it is good news that revenue sharing may be maintained at current levels, sales tax revenue would support an increase to total state shared revenue payments revenue sharing and for fiscal years 2004/2005 and 2005/2006 the appropriation in the State's budget for revenue sharing payments is over \$500 million less annually than amounts provided for in law and based on actual sales tax collections. There appears to be no long term solution to the State's structural deficit in its General Fund and as long as this condition exists revenue sharing remains at risk and a return to past funding levels is not likely in the foreseeable future.

As a result of a changes made by the State to revenue sharing last year, counties were required to move their property tax levy date for their operating millage from December to July in 2005. A portion of the additional funds generated from the early property tax levy will be used by the counties over a multiple year period to replace statutory revenue sharing that will not be paid by the State. The plan calls for the return of statutory revenue sharing for the counties when their restricted monies from the early levy run out.



September 23, 2005 Page 2

#### **Transportation Matters**

The State is now expecting lower than anticipated Act 51 receipts for the State's 2004/2005 fiscal year which ends September 30, 2005. The Michigan Department of Transportation reported that receipts through the six month period ended April 30, 2005 were 4% behind last year. Plante & Moran publishes annually forecasted Act 51 distribution rates which we receive from the State and are based on its forecast of anticipated collections at the State level. If actual collections are less than amounts forecasted by the Michigan Department of Transportation, this could likely result in revenue less than budgeted amounts in the City's Major and Local Street Funds. The lower than anticipated collections could impact the City's fiscal year 2004/2005 and 2005/2006 budgets.

#### **Tax Matters**

The centerpiece of the Governor's FY 2005/2006 State of Michigan budget is significant business tax reform of the Michigan Single Business Tax. The Governor's business tax reform proposal appeared to spare local governments from any negative impact of the changes and actually contained a provision to address a loophole in property tax assessments related to commercial property (known as WPW). As of this date, there is no consensus in Lansing on the Governor's tax proposal, and alternative proposals are being discussed in the Legislature. Therefore, the impact on local government from these potential changes cannot be determined. A key component to most of the tax restructuring proposals is a significant credit on personal property taxes paid by certain businesses. Many questions have arisen from these proposals such as who determines the property that qualifies for credit, how will local governments be reimbursed by the State for the lost tax revenue as is the stated intention, etc. Debate on these tax restructuring proposals will continue over the next several months into the fall.

The loophole involving the inconsistent treatment of the assessment of commercial property is commonly referred to as the "WPW Case" involving the City of Troy. The inconsistent treatment occurs when the taxable value of a commercial property is reduced based on a loss in occupancy and a corresponding increase will not occur when occupancy increases resulting in a permanent taxable cap on property (subject to annual inflationary increases). This method of assessing commercial property (known as the "occupancy method") has been used by assessors to give commercial property owners a break when occupancy of their property has decreased and then to restore the taxable value of the property consistent with previous levels when occupancy increases. There are two bills in the House currently (House Bills 5096 and 5097) that have received hearings and consideration which would address this matter.

#### **Taxing Municipal Recreation Operations**

During the State's fiscal year 2005/2006 budget discussions, a proposal was introduced to put certain municipal operations that are in competition with the private sector on an equal playing field by requiring them to pay certain state taxes paid by the private sector. The main target appears to be municipal golf course operations but other recreation operations (such as ice arenas) could become part of the scope. There have been hearings on the subject and it is not clear which direction this issue will take in the fall.

#### **Telecommunications Act Expiration Date Approaches**

The Michigan Telecommunications Act is scheduled to sunset at December 31, 2005. There is a threat that the rewrite of the Act could include a restriction or elimination of the regulation of telecommunication companies (including cable operators which would impact franchise fees received by local governments). There is also considerable discussion about prohibiting local governments from being in the telecommunications business which may have an impact on current or future activities of the City.

#### **Personal Property Tax**

With the adoption several years ago by the State Tax Commission of new personal property tax tables for utilities (which made drastic changes to the transmission and distribution property of utilities and resulted in a corresponding revenue loss to local governments), many communities elected to continue to assess the transmission and distribution property of utilities using the old personal property tax tables which generated a series of lawsuits on this subject. To date, the new utility personal property tax tables implemented by the State Tax Commission have been upheld. In certain jurisdictions, refunds have been made or are in process from local governments to the utilities.

There appears to be considerable inconsistency relative to how the utility companies are proceeding related to refunds due from local governments (both between utilities and with respect to how a particular utility is handling different local governments). Some matters are settled and resolved. Other open matters are at different stages. We have heard that a utility had made a settlement offer to certain local units at 75% of the amount owed them. In relation to this matter, during the proceedings related to change in the multiplier tables, it was discovered that certain utilities may have under reported their self constructed assets creating the potential that monies were due to local governments for under paid property taxes. Earlier during the resolution of the multiplier table issue, it appeared that the resolution of both the multiplier table issue and the issue of under reported self constructed assets by the utilities would be resolved together. It appears that the State Tax Commission has separated these matters leaving the door open for the utilities to proceed with collection efforts on judgments outstanding related to the multiplier tables.

We encourage the City to continue to monitor these developments as the City could be negatively impacted by the outcome.

Very truly yours,

Plante & Moran, PLLC

Sharon L. Vargo

Sharon Vargo, CPA

**Partner**